

Edward Byrne Memorial Justice Assistance Grant (JAG)

2018REQUEST FOR PROPOSALS

ALL FUNDING IS CONTINGENT UPON FUNDING FROM THE FEDERAL GOVERNMENT

OFFICE OF CRIMINAL JUSTICE SERVICES

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Apply for JAG online using the OCJS Grants Management System





OFFICE OF CRIMINAL JUSTICE SERVICES

Edward Byrne Memorial Justice Assistance Grant

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OCJS AND JAG

The Ohio Office of Criminal Justice Services (OCJS) is a division of the Ohio Department of Public Safety. By statute, OCJS is the lead justice planning and assistance office for the state, administering millions of dollars in state and federal criminal justice funding every year. OCJS also evaluates programs and develops technology, training, and products for criminal justice professionals and communities. Governor John R. Kasich has designated OCJS to administer the FY 2018 Edward Byrne Memorial Justice Assistance Grant (JAG) program.

Proposed to streamline justice funding and grant administration, the JAG Program allows states, tribes, and local governments to support a broad range of activities to prevent and control crime based on their own local needs and conditions. JAG blends the previous Byrne Formula and Local Law Enforcement Block Grant programs so that agencies can prioritize their funding needs and choose where to place justice funds.

In 2012, OCJS implemented its strategic plan. The action items included identifying priority areas for funding and encouraging projects to use <u>evidence-based practices</u> in their funded programs. The "Goals, Priorities and Requirements" section of this document outlines these priorities, and references evidence-based practices for OCJS funding areas. Please read this section carefully as there were changes to the Goals, Priorities and Requirements. Fiscal year 2018 applicants must continue to follow these most recent guidelines.

WHAT TO EXPECT

Application. For technical assistance on any part of the JAG application, call OCJS at: 614.466.7782 and ask to speak to your Grants Coordinator.

You can find your OCJS Regional Contact here: www.ocjs.ohio.gov/grants.stm

Review. OCJS staff and external criminal justice professionals competitively review JAG proposals using an established process discussed in the "Proposal Narrative" section below. Reviewers assure that project budget costs are allowable and directly relate to the program. OCJS conducts internal compliance reviews of funded projects, assessing the timeliness and thoroughness of their financial and programmatic reporting. Final funding recommendations are made by the OCJS Executive Director and approved by the Department of Public Safety Director.

Peer Grant Reviewer. OCJS encourages applicants to participate in the peer review process. Participating as a peer grant reviewer is an important role, and provides an excellent opportunity for participants to strengthen grant writing skills, gain knowledge, and share programmatic best practices occurring throughout the field. OCJS confirms reviewers based on the number of applications received, availability of reviewers, and other aspects related to coordinating review teams. If interested in participating as a grant reviewer please email lamielcarek@dps.ohio.gov using the subject line "2018 Peer Review" by May 15, 2018.

AWARD NOTIFICATIONS AND EXPECTATIONS

JAG funding is contingent upon funding from the federal government. While OCJS has not received 2017 JAG funding at the time of release of the 2018 Request for Proposal, application deadlines will remain the same. For any questions concerning the 2017 funding please contact the OCJS grants administration section.

Projects will be notified and required to complete all forms and pre-award conditions electronically through the grants management system. Prior to funding, the grantee will receive orientation information regarding funding conditions and grant management strategies. Forms and assurances included with pre-award conditions include, but are not limited to:

- Equal Employment Opportunity Certification Form
- Civil Rights and EEOP Questions Part 1 Form
- Standard Assurances Form (including conflicts of interest)
- Special Conditions Form
- Fidelity/Surety Bond (Note: only applicable for non-profit applicants)
- Proof of Tax-Exempt Status (Note: only applicable for non-profit applicants)
- Registration in the System for Award Management (<u>www.sam.gov</u>)

Average Award Amount. In 2017, the average award (i.e. first-year award not including match) across all funded projects was \$30,000 (ranging from \$3,000 - \$60,000).

All awards will be for 12 months of funding, operating from January 1, 2019 through December 31, 2019.

ELIGIBILE APPLICANTS

All JAG applicants must have an organization, or subrecipient, that will serve as the fiduciary agent and assume overall responsibility for the grant. Eligible JAG subrecipients include:

- 1. A unit of local government. A unit of local government has legislative autonomy, jurisdiction, and authority to act in certain circumstances. Units of government include a city, county, township, or village. If two or more jointly apply, they must designate one body to take the lead role and identify that agency's fiscal officer, or
- 2. State agencies, state-supported universities, or
- 3. Statewide and local nonprofit or faith-based associations, or
- 4. Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either the <u>Ohio Incident-Based Reporting System</u> or the Uniform Crime Reporting Summary Reporting System, per <u>Ohio Revised Code Section</u> <u>5502.62(C)(6)</u>.

<u>NOTE</u>: Projects implemented by courts, law enforcement agencies, and mental health boards may not act as their own subrecipients.

APPLICANT TRAINING

The Ohio Office of Criminal Justice Services is pleased to offer a voluntary Grant Bidder's Training on May 3, 2018 via webinar. The Bidder's Training will discuss the application process and provide detailed information that will be useful in preparing a Justice Assistance Grant (JAG) grant application as well as a STOP Violence Against Women Act (VAWA) grant application. Registration for the webinar is limited and required. Please visit www.surveymonkey.com/r/JAGVAWA2018 to complete your registration by May 1, 2018. For any additional questions, contact OCJS at 614-466-7782.

PROGRAM PURPOSE

Applicants can use JAG funds for state and local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support, and information systems for criminal justice for any one of the following Program Purpose Areas:

- A Law Enforcement Programs
- B Crime Prevention Programs
- C Adult and Juvenile Corrections, Community Corrections and Reentry Programs
- D Courts, Defense, Prosecution, and Victim Services Programs
- E Cross-agency and Cross-system Collaboration, Training and Research Programs

EVIDENCE-BASED PROGRAMS AND PRACTICES

OCJS prioritizes programs and practices that have been shown to be evidence-based. The <u>Bureau of Justice Assistance</u>, which oversees the federal Justice Assistance Grant (JAG) Program, has placed strong emphasis on improving the quantity and quality of <u>programs</u> and <u>practices</u> that are <u>effective</u> in the criminal justice system. They have defined '<u>evidence-based</u>' as those programs and practices with <u>causal evidence</u> of effectiveness, generally obtained through one or more <u>outcome evaluations</u>. The strength of causal evidence will influence the degree to which they consider a program or practice to be evidence-based.

For projects that involve the <u>implementation</u> of a program or practice, the project description should clearly explain: 1) the program or practice being implemented; 2) whether the program is considered evidence-based; 3) the research documenting the effectiveness of the program or practice; and 4) <u>local data</u> (if available) to demonstrate the need for the project and its effectiveness after it is implemented. Applicants who propose programs or practices that are not <u>evidence-based</u> must clearly explain why they expect that the program or practice will be <u>effective</u>, and how they will <u>evaluate</u> it

To assist applicants, OCJS maintains a website with a comprehensive directory of evidence-based practices in criminal justice. Click here to access this list. Further, within each JAG funding category you will find links to evidence-based programs and practices specific to the category. Finally, applicants can find relevant state and local data online at the Ohio Data Dashboard maintained by OCJS.

^{**}Applicants are responsible for submitting their proposal under the correct program category.

LENGTH OF FUNDING

Projects may apply for 12 months of funding, operating from January 1, 2019 to December 31, 2019.

STEP DOWN AND MATCH

Each grant year, all applicants must submit a complete application for the new grant cycle. If the project is a continuation of a previous project, please select "Continuation" on the Title Page and provide the grant number. Failure to designate the project as "New" or "Continuation" properly may jeopardize your funding. Please note that the amount of OCJS funding for the step down projects is contingent upon the amount of funding OCJS will receive under FY2018. Projects may be subject to a cut in OCJS funds. A01 Multi-Jurisdictional Task Forces are not subject to step down funding. For all other projects, step-down funding follows these guidelines: an eligible project may apply for 75% of its total operating cost for the first two years. The local match requirement is 25%. For the third year of funding, the project can only request 50% of its total project operating cost and must then provide 50% match. For the fourth year of funding, the project can only request 25% of the project and must provide 75% match. The following is an example of the four-year step-down cycle:

Example: First Year	Total Project Cost = 75% Federal Share = 25% Local Match =	\$20,000 \$15,000 \$ 5,000
Example: Second Year	Total Project Cost = 75% Federal Share = 25% Local Match =	\$20,000 \$15,000 \$ 5,000
Example: Third Year	Total Project Cost = 50% Federal Share = 50% Local Match =	\$20,000 \$10,000 \$10,000
Example: Fourth Year	Total Project Cost = 25% Federal Share = 75% Local Match =	\$20,000 \$ 5,000 \$15,000

Once a project has completed the four-year step down cycle, the project will close unless there are extenuating circumstances of which OCJS is aware. Parties interested in additional JAG funding must submit an application that proposes an expansion or enhancement of the previous project, a new focus of the previous project, or a new project altogether. For step down related questions, contact Linda Mielcarek at lamielcarek@dps.ohio.gov or 614.644.7733.

Cash Match

Acceptable forms of Cash Match include:

- State or local budget items or appropriations identified as binding commitments of project match
- Funds contributed from private sources, like corporate or private donations
- Funds from the Housing and Community Development Act of 1974, 42 U.S.C. 5305, et. seq.
- Funds from the Appalachian Regional Development Act
- Project income

In-Kind Match

Acceptable forms of In-Kind Match include:

- Donations of expendable equipment, supplies, workshop or classroom materials, work space
- Monetary value of donated time contributed by volunteers such as professional, technical, skilled, or unskilled personnel if services are an integral and necessary part of the project

Match Waivers

Applicants can request to have their match portion waived if they can demonstrate that economic conditions have significantly undermined their ability to provide match. Interested applicants must upload a match waiver request as an attachment to their application. NOTE: Applicants can upload the waiver in the *Collaboration Board* section of the application forms in the <u>OCJS Grants Management System</u>.

SUSTAINABILITY

<u>Sustainability</u> refers to the ability for a project to continue its services after initial funding support and technical assistance from an external funder has ended. Since JAG funding decreases incrementally throughout the step down process, it is important for programs to develop a plan to continue project activities after JAG funding has ended. Applicants should demonstrate a commitment to their program by briefly describing their plan to ensure long-term program sustainability within their proposal.

FISCAL CONSIDERATIONS

Applicants will find unallowable costs for the JAG program and other grant programs here.

Applicants are encouraged to review the OJP guidance on conference approval, planning, and reporting that is available on the OJP web site at Office of Justice Programs: Financial Guide. This guidance sets out the current OJP policy, which requires all funding recipients that propose to hold or sponsor conferences (including meetings, trainings, and other similar events) to minimize costs, requires OCJS review and prior written approval of most conference costs for cooperative agreement recipients (and certain costs for grant recipients), and generally prohibits the use of funding to provide food and beverages at conferences. The guidance also sets upper limits on many conference costs, including facility space, audio/visual services, logistical planning services, programmatic planning services, and food and beverages (in the rare cases where food and beverage costs are permitted at all). Prior review and approval of conference costs can take time (see the guidance for specific deadlines), and applicants should consider this when submitting proposals. Applicants should also understand that conference cost limits may change and that they should regularly check the guidance for updates before incurring such costs.

Note on food and beverages: OCJS may make exceptions to the general prohibition on using funding for food and beverages, but will do so only in rare cases where food and beverages are not otherwise available (e.g., in extremely remote areas); the size of the event and capacity of nearby food and beverage vendors would make it impractical to not provide food and beverages; or a special presentation at a conference requires a plenary address where conference participants have no other time to obtain food and beverages. Any such exception requires OCJS's prior written approval. The restriction on food and beverages does not apply to water provided at no cost, but does apply to any and all other refreshments, regardless of the size or nature of the meeting. Additionally, this restriction does not affect direct payment of per diem amounts to individuals in a travel status under your organization's travel policy.

Costs associated with language assistance (if applicable): If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate. For additional information, see the "Civil Rights Compliance" section of the OJP "Other Requirements for OJP Applications."

2018 JAG LE

Please note that OCJS will release a separate JAG LE solicitation on October 1, 2018. This program will fund projects that reduce crime, increase public safety, and support the Ohio Incident-Based Reporting System (OIBRS). OIBRS is a crime reporting system that allows law enforcement agencies to submit data directly to the state and federal government in an automated format. There is a \$20,000 cap on requests for the JAG LE grant. OCJS will release the specific requirements of the program in the JAG LE Request for Proposals.

Requirements of the JAG LE Program

- Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either the Ohio Incident-Based Reporting Summary System or Uniform Crime Reporting Summary System, per <u>Ohio Revised Code Section</u> 5502.62(C)(6)
- Programs under criminal justice departments that are consistently reporting crime statistics are the only law enforcement agencies eligible for OCJS funding pursuant to Ohio law.

If your agency is eligible to receive FY 2018 Edward Byrne Memorial Justice Assistance Grant funds directly from the U.S. Bureau of Justice Assistance, you will not be eligible to apply for the JAG LE solicitation through OCJS.

PROPOSAL COMPONENTS CHECKLIST

Use the following checklist as a general guide for submitting proposals to OCJS. Read the entire JAG RFP before completing and submitting proposals.

Title Page
Problem Statement/Target Population
Project Description
Project Objectives
Timeline/Activities
Organization Capacity
Collaboration Board
Executive Summary
Budget

FORMAT AND SUBMISSION

Applicants must submit proposals online through the OCJS Grants Management System, by 5 p.m. EST on May 31, 2018. Please visit www.ocjsgrants.com. OCJS will not review late applications or consider them for funding. Failure to follow the specified application requirements will also disqualify applications from review and consideration for funding.

IMPORTANT: Applications must be in the "APPLICATION SUBMITTED STATUS" in the OCIS Grants Management System to be considered for funding.

Agencies that registered for the OCJS Grants Management System previously should use the same username and password information for this application. OCJS will deny duplicate registration requests. For more information on how to access the application portion of the OCJS Grants Management System, use the application manual located at www.ocjsgrants.com.

For technical assistance on any part of the JAG application, call OCJS at 614.466.7782 and ask to speak to your Grants Coordinator. You can find your OCJS Regional Contact here: www.ocjs.ohio.gov/grants.stm

Regional Planning Units. For applicants submitting proposals for a local project in Cuyahoga, Franklin or Lucas counties, OCJS will forward your Regional Planning Unit a copy of your application who, in turn, will review and prioritize it. There is no need to send a paper copy, all reviewers use the OCJS Grants Management System to read and rate grant applications. NOTE: OCJS reviews A01 projects and statewide projects located in these counties.

EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG) GOALS, PRIORITIES AND REQUIREMENTS

Listed below are the Program Areas and Goals of each. Applicants must apply under one of these five program areas.

A. Law Enforcement Programs

1. Multi-Jurisdictional Task Forces (A01)

The goal of the Multi-Jurisdictional Task Force is to reduce the impact of drug and firearm traffickers, gangs, pharmaceutical diversion, terrorism, and other organized criminal activity on the health and safety of Ohioans through multi-jurisdictional collaboration.

For more information about Multi-Jurisdictional Task Force programs, see the "Task Force Guidelines" section of this document (below), and visit:

- The NCJA Center for Justice Planning
- The NCJA Taskforce Performance Measures

Requirements for the A01 Program Area

 Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either the <u>Ohio Incident-Based Reporting System</u> or the Uniform Crime Reporting Summary Reporting System, per <u>Ohio Revised Code Section 5502.62(C)(6)</u>.

2. Law Enforcement (A02)

The goal of this program area is to provide safety measures that meet the needs of local communities through innovative criminal justice programs, and develop enforcement and training programs that target the needs of victims or offenders. OCJS prioritizes projects in the following categories that are <u>evidence-based</u> or that incorporate evidence-based practices:

- a. Equipment and technology improvement
- b. Training and education
- c. Resources to initiate and enhance investigations
- d. Interacting with specialized, underserved and juvenile populations
- e. Policing strategies that are data-driven, evidence-based, proactive and focused, and centered around community education and engagement

NOTE: Projects seeking to fund <u>focused deterrence</u> projects that require collaboration between local justice agencies, social service systems, and community members, should apply to the E01 Program Area (below) as a crossagency/cross-system collaboration.

For more information about evidence-based law enforcement practices, view the following resources:

- Proactive Policing: Effects on Crime and Communities (National Academies)
- U.S. Office of Justice Programs: CrimeSolutions.gov
- Center for Evidence-Based Crime Policy: Evidence-Based Policing
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results
- Smart Policing Initiative

As a reference, the table below lists some examples of effective, evidence-based law enforcement practices with their main outcomes.

Examples of Evidence-Based Law Enforcement Models:

Model	Outcomes	
Hot Spots Policing A proactive policing strategy that focuses law enforcement resources on high-crime places such as street segments or intersections in order to deter crime	spots policing efforts that rely on <u>problem-oriented policing</u> strategies generate larger crime reduction effects than those that	
Offender-Focused Policing A proactive policing strategy that focuses attention on repeat violent offenders operating in neighborhoods with high violent-crime rates		

Requirements for the AO2 Program Area

- Available only to law enforcement agencies. Proposed *Activities* must supplement, not replace, local enforcement activities.
- Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either the <u>Ohio Incident-Based Reporting System</u> or the Uniform Crime Reporting Summary Reporting System, per <u>Ohio Revised Code Section 5502.62(C)(6)</u>.

B. Crime Prevention Programs (B01)

The goal of the Crime Prevention Programs area is to reduce and prevent crime from occurring by supporting practices that work with individuals *prior to* their commitment of crimes **or** that *improve the environment* within which crime develops or occurs (e.g. families, schools, communities). Projects that provide services to offenders or alleged offenders following arrest or filing charges in court are not prevention for the purposes of this program. Such projects should apply for funding under another JAG program area (e.g. Corrections, Courts, etc.). Projects that use evidence-based models receive funding priority.

Applicants will find effective, evidence-based crime prevention models at the following registries:

- U.S. Office of Justice Programs: CrimeSolutions.gov
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results
- <u>Institute of Medicine: Preventing Mental, Emotional, and Behavioral Disorders among</u> Young People
- Blueprints for Healthy Youth Development
- Center for Evidence-Based Crime Policy: Evidence-Based Policing
- SAMSHA's National Registry of Evidence-Based Programs & Practices (NREPP)

As a reference, the table below lists some of the most effective Crime Prevention practices with their social and economic benefits.

Examples of Evidence-Based Crime Prevention Models

Model	Prevents
Good Behavior Game A universal classroom management strategy practiced throughout the school year by 1st and 2nd grade elementary school teachers Benefit to Cost Ratio: \$65.47 Odds Benefits will Exceed Costs: 70% Cost per Student per Year: \$163 Time to Break Even (Years): 9 % Minorities Participating in Evaluation Studies: 56%	✓ School disciplinary incidents ✓ Use of alcohol, cocaine, methamphetamines, opioids, & tobacco ✓ School drop-out ✓ Antisocial behavior and crime in adulthood
Positive Action A universal, curriculum-based program practiced throughout the year by teachers or other trained practitioners in schools or community settings. Youth ages 5-15 and/or family members complete 140, 15-minute lessons annually. Benefit to Cost Ratio: \$31.57 Odds Benefits will Exceed Costs: 87% Cost per Youth per Year: \$444 Time to Break Even (Years): 11 % Minorities Participating in Evaluation Studies: 63%	✓ School suspensions/expulsions ✓ School truancy ✓ School grade repetition ✓ Use of cannabis, alcohol, and tobacco

Requirements for the B01 Program Area:

Unallowable project requests: crime deterrent hardware, D.A.R.E.

C. Adult and Juvenile Corrections, Community Corrections and Reentry Programs (CO1)

The goal of this program area is to increase community-based alternatives to incarceration and detention for non-violent offenders in Ohio. Treatment programs must target criminogenic needs and improve offender assessments. Programs may be in residential and/or non-residential settings. OCJS prioritizes evidence-based projects that implement and adhere to the <u>Principles of Effective Intervention</u>, including: targeting high-risk offenders, assessing offenders' needs, designing responsivity into programming, developing behavioral management plans, delivering services using cognitive-based strategies, motivating and shaping offender behavior, engaging the community, and identifying outcomes and measuring progress.

Examples of types of programs include:

- 1. Substance abuse and mental health treatment programs for offenders
- 2. Other evidence-based programs for offenders
- 3. Reentry programming and services
- 4. Community Control, transitional control, and post-release control programs
- 5. Treatment and services for youth
- 6. Training and education

For more information about evidence based corrections and reentry programs, visit:

- U.S. Office of Justice Programs: CrimeSolutions.gov
- National Institute of Corrections: Principles of Effective Intervention with Offenders
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results
- Ohio Department of Rehabilitation & Correction: What Works in Effective Programs?
- Council of State Governments: What Works in Reentry?
- SAMSHA's National Registry of Evidence-Based Programs & Practices (NREPP)

As a reference, the tables below list some of the most effective CO1 programs with their social and economic benefits:

Examples of Evidence-Based Juvenile Corrections and Re-Entry Models

Juvenile Corrections and Re-Entry Models

Cognitive Behavioral Treatment for Juvenile Offenders

Cognitive-Behavior Therapy helps offenders identify cognitive deficits, distortions, and flawed thinking processes that lead to criminal behavior. Treatment typically consists of weekly/biweekly sessions ranging from 3-12 months. **Outcome: Reduces re-arrest**

Benefit to Cost Ratio: \$38.30

Odds Benefits will Exceed Costs: 95%

Cost per Youth per Year: \$395

Time to Break Even (Years): 1

% Minorities Participating in Evaluation Studies: 43%

Juvenile Corrections and Re-Entry Models

Functional Family Therapy

Functional Family Therapy (FFT) enhances protective factors and reduces risk factors for justice-involved youth and their family members. <u>Family practitioners</u> implement FFT in juvenile <u>institutions</u> and with families of youth on <u>probation</u>. The intervention typically involves 12 to 14 visits over a three to five month period. **Outcomes: Reduces re-arrest and youth drug use disorder problems**

Benefit to Cost Ratio: \$8.35

Odds Benefits will Exceed Costs: 96%

Cost per Youth per Year: \$3,467

Time to Break Even (Years): 2

% Minorities Participating in Evaluation Studies: 36%

Examples of Evidence-Based Adult Corrections and Re-Entry Programs

Adult Corrections and Re-Entry Models

Risk, Need, and Responsivity Supervision (high and moderate risk offenders)

Corrections officers supervise high and medium risk offenders using "Risk Need Responsivity" principles, tailored to each offender's needs. Outcome: Reduces re-arrest

Benefit to Cost Ratio: \$6.99

Odds Benefits will Exceed Costs: 98%

Cost per Person per Year: \$1,372

Time to Break Even (Years): 2

% Minorities participating in Evaluation Studies: 36%

Cognitive-Behavioral Therapy for Moderate and High Risk Offenders

Cognitive-Behavioral Therapy emphasizes individual accountability and teaches offenders that cognitive deficits, distortions, and flawed thinking processes can lead to criminal behavior. Participants typically attend weekly or biweekly sessions for 2.5 months. **Outcome: Reduces re-arrest**

Benefit to Cost Ratio: \$6.32

Odds Benefits will Exceed Costs: 100%

Cost per Person per Year: \$1,359

Time to Break Even (Years): 3

% Minorities participating in Evaluation Studies: 24%

Requirements for the CO1 Program Area: Unallowable project requests: Scared Straight

D. Courts, Defense, Prosecution, and Victim Services Programs

The goal of the courts, defense and prosecution category is to support cost-effective programs that contribute to the reduction of crime, enhance public safety, and promote the fair and equitable treatment of victims and defendants/offenders. Projects must use funds to support programs that assist in the timely clearing of cases, help to decrease the dockets, and focus on tailoring services to ensure accountability on the part of the offender while also ensuring offenders return to the community with the appropriate services and supervision to help lower recidivism. OCJS prioritizes projects that are evidence-based or that incorporate evidence-based practices.

For more information about exemplary courts, defense, prosecution, and victim services programs, visit:

- U.S. Office of Justice Programs: CrimeSolutions.gov
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results
- Domestic Violence Evidence Project
- National Institute of Corrections: Principles of Effective Intervention with Offenders
- Ohio Department of Rehabilitation & Correction: What Works in Effective Programs?

1. Victim Services (D01)

The goal of the victim services programs is to provide individual victims of crime with services to help them overcome the trauma of victimization, participate in all critical stages of the criminal justice process, and to help assist them in returning to full active lives.

Requirements for the D01 Victim Services Program Area

- Applicants must explain how the project will market its services to potential users in the *Project Description* section of the grant
- Applicants must explain how the project will ensure:
 - Protection of privacy and confidentiality of clients
 - That victim participation is voluntary, not mandatory
 - That victims will receive appropriate <u>safety planning</u>
 - It does not engage in or promote activities that compromise victim safety
- Applicants must articulate how they will prohibit program activities that compromise victim safety and recovery in their *Project Description*, including:
 - Policies and procedures that exclude victims from receiving safe shelter, <u>advocacy services</u>, counseling, and other assistance based on their actual or perceived age, immigration status, race, religion, sexual orientation, sex, gender identity, mental health condition, physical health condition, criminal record, work in the sex industry, or age and/or gender of their children;
 - Requiring mediation or counseling for couples as a systemic response to domestic violence or sexual assault, or in situations in which child sexual abuse is alleged;

- Requiring victims to report sexual assault, stalking or domestic violence crimes to law enforcement or forcing victims to participate in criminal proceedings;
- Supporting policies or engaging in practices that impose restrictive and/or mandatory conditions to be met by the victim in order to receive services (e.g., attending counseling seeking an order of protection);
- Sharing confidential victim information with outside organizations and/or individuals without the documented consent of the victim; and
- Procedures that would penalize or impose sanctions on victims of domestic violence or sexual assault for failure to testify against the abuser and/or the perpetrator
- Ohio Revised Code Section 2907.10 "Preliminary polygraph test of sex offense victim" requires the following:
 - (A) (1) "A peace officer, prosecutor, or other public official shall not ask or require a victim of an alleged sex offense to submit to a polygraph examination as a condition for proceeding with the investigation of the alleged sex offense."
 - (A) (2) "The refusal of the victim of an alleged sex offense to submit to a polygraph examination shall not prevent the investigation of the alleged sex offense, the filing of criminal charges with respect to the alleged sex offense, or the prosecution of the alleged perpetrator of the alleged sex offense."

As a reference, the table below lists some of the most effective D01 practices with their social and economic benefits:

Victim Services Models

Psychotherapies for Victims of Sexual Assault

Treatment interventions –usually cognitive-behavioral- designed for adults to overcome the negative effects of traumatic life events such as sexual or physical abuse. Individuals typically receive between 1-45 hours individual therapy

Outcome: Reduces PTSD Symptoms

Benefit to Cost Ratio: \$88.87

Odds Benefits will Exceed Costs: 100%

Cost per Person per Year: \$565 Time to Break Even (Years): 1

% Minorities Participating in Evaluation Studies: 42%

Parent-Child Interaction Therapy (PCIT)

A parenting skill-building model for child maltreatment victims and their parents that improves parentchild interaction and discipline. Over the course of 12-14 sessions, a therapist directly observes a parent and child through a one-way mirror and provides direct coaching to the parent through a radio earphone.

Outcome: Reduces child maltreatment

Benefit to Cost Ratio: \$15.00

Odds Benefits will Exceed Costs: 95% Cost per Person per Year: \$1,642

Time to Break Even (Years): 4

% Minorities Participating in Evaluation Studies: 48%

2. Courts, Defense and Prosecution (D02)

The goal of the courts, defense and prosecution category is to support costeffective programs that contribute to the reduction of crime, enhance public safety, and promote the fair and equitable treatment of victims and defendants/offenders. Projects should support programs that assist in the timely clearing of cases, help to decrease the dockets, and focus on tailoring services to ensure accountability on the part of the offender while also ensuring offenders return to the community with the appropriate services and supervision to help lower recidivism. OCJS prioritizes projects in the following categories that are evidence-based or that incorporate evidence-based practices.

Requirements for the D02 Courts, Defense and Prosecution Program Area

- Specialized docket projects must coordinate with the <u>Ohio Supreme Court</u>
 Specialized Dockets Section, and meet their required <u>certification standards</u>.

 Priority will be given to specialized docket programs that:
 - Are in "<u>Initial Review</u>" or otherwise certified with the Ohio Supreme Court Specialized Dockets Section at the time of application submission.
 - Demonstrate collaborative efforts between the courts (i.e. judge, prosecution, defense, and probation/parole, etc.) and community groups/resources (i.e. treatment and programming providers).
 - Utilize assessment tools and measures to determine risk and need of the *Target Population* (e.g. medium to high risk).
 - Demonstrate community control, transitional control, and postrelease control programs that implement and adhere to the principles of effective intervention.
- Pretrial diversion projects must demonstrate in the *Project Description* any
 <u>evidence-based practices</u> appropriate for the intended *Target Population*. All
 projects must adhere to <u>Ohio Revised Code 2935.36 Pre-Trial Diversion</u>
 Programs. OCJS prioritizes diversion programs that:
 - Demonstrate collaborative efforts between the courts (i.e. probation/parole, prosecution, defense, etc.) and community groups/resources
 - Utilize assessment tools and measures to determine program eligibility, risk and need of the *Target Population* (low to medium risk, first time offenders, non-violent offenders, etc.)
 - Demonstrate community control, transitional control, and postrelease control programs that implement and adhere to the <u>principles of effective intervention</u>.

Projects seeking to increase the number of cleared cases or decrease court dockets must clearly demonstrate within the *Project Description* effective, evidence-based practices for the *Target Population* and the type of court.

**Unallowable project requests: court security projects.

As a reference, the table below lists some of the most effective D02 practices with their social and economic benefits:

Courts, Defense and Prosecution Models

Adult Mental Health Courts

Specialized, treatment-oriented, problem-solving courts that divert mentally ill adult individuals from incarceration to court-mandated, community-based treatment programs in the community. Length of mental health court participation typically ranges from 6-24 months.

Outcome: Reduces re-arrest

Benefit to Cost Ratio: \$5.53

Odds Benefits will Exceed Costs: 95%

Time to Break Even (Years): 3

Cost per Participant per Year: \$3,106

% Minorities Participating in Evaluation Studies: 65%

Adult Drug Courts

Specialized, treatment-oriented, problem-solving courts that aim to reduce recidivism and substance abuse among eligible offenders with substance use disorders. Length of drug court participation typically ranges from 12-26 months.

Outcome: Reduces re-arrest

Benefit to Cost Ratio: \$2.83

Odds Benefits will Exceed Costs: 100%

Time to Break Even (Years): 5

Cost per Participant per Year: \$4,924

% Minorities Participating in Evaluation Studies: 42%

- E. Cross-agency and Cross-system Collaboration, Training Programs and Research (E01)

 The goal of Cross-agency and Cross-system Collaboration and Training projects is to improve criminal justice systems by promoting collaboration and training across systems in particular law enforcement, prosecution, courts, and correction agencies. OCJS prioritizes projects that are evidence-based or that incorporate evidence-based practices and that have one or more of the following goals:
 - 1. Development and enhancement of cross-agency and cross-system collaborations
 - 2. Cross-agency and cross-system training
 - 3. Implementing or enhancing cross-agency and cross-system data sharing

As a reference, the table below lists some examples of effective, evidence-based cross-systems practices with their main outcomes:

Cross-Agency and Cross-System Collaboration and Training Models

Group Violence Reduction Strategies

These <u>problem-oriented</u>, <u>proactive policing strategies</u> seek to reduce violent crime associated with <u>gangs</u> and/or <u>overt drug markets</u> in communities through a <u>focused deterrence</u> framework. Communities <u>nationwide</u> have successfully <u>implemented</u> these strategies, and researchers have <u>replicated</u> their effectiveness. Effective implementation requires collaboration between local justice and social service systems, as well as community leaders and families.

Outcome: Reduces violent incidents in target areas

Public Health Approaches to Group Violence Reduction

These <u>community violence-prevention</u> approaches are similar to Group Violence Reduction Strategies, though they emphasize the role of <u>youth outreach workers</u> to intervene and mentor younger community members at risk of violent offending or victimization. Communities <u>nationwide</u> have implemented these strategies, and researchers have replicated their effectiveness. <u>Effective implementation</u> requires collaboration between local justice and social service systems, as well as community leaders and families.

Outcome: Reduces violent incidents in target areas

Research is critical to the development of sound criminal justice policy. Research projects should advance knowledge and understanding of emerging crime and justice issues in Ohio using scientific methodologies.

While all research programs will receive funding consideration, OCJS prioritizes projects in the following categories:

- 1. Heroin and Opiate Abuse Possible topics include: 1) An evaluation of existing strategies to combat the heroin epidemic in Ohio. Such strategies may fall in the areas of interdiction and enforcement, treatment, education and awareness, and recovery supports; 2) An analysis of the use of naloxone by law enforcement for person experiencing opioid overdoses.
- 2. School Resource Officers (SROs) Possible topics include: 1) An evaluation of the SRO's impact on reducing school truancy, out-of-school suspensions, expulsions, and/or emergency removals within schools that <u>fully implement school-wide positive behavioral interventions and supports</u>; 2) An evaluation of the impact of SRO-led <u>face-to-face restorative justice conferencing</u> in high schools, on reducing truancy, out-of-school suspensions, expulsions, and/or emergency removals especially for students exhibiting the most frequent and serious violent behaviors.
- 3. Police-Community Relations Possible topics include: 1) An evaluation of the current state of police-community relations within a city or county; 2) A program evaluation that examines a project designed to improve police-community relations.

- 4. Police Body Cameras Possible topics include: 1) An evaluation of police body camera implementation practices; 2) An analysis of the impact of body cameras on citizen behavior, officer conduct, and perceptions of police legitimacy; 3) an assessment of the way that body cameras impact privacy rights, law enforcement agencies, police officers, citizens, and other outside stakeholders.
- 5. Human Trafficking Possible topic: A study of human trafficking laws in Ohio, to include analysis of how well the laws are understood and used at the local level, how many cases are prosecuted federally and why cases are prosecuted at the federal level versus the state level, and what seems to result in better outcomes for trafficking victims.
- 6. Mental health crisis intervention teams (CIT) Possible topics include: 1) An assessment of CIT's impact on the safety and overall well-being of individuals, law enforcement, and the community; 2) An analysis of behavioral change in officers as a result of CIT training; 3) An analysis of the components of CIT that are associated with the most positive outcomes.
- 7. Specialty court evaluation Possible topics include: 1) An evaluation of emerging specialized dockets, such as veteran courts, reentry courts, juvenile drug courts; 2) Research on mentoring programs in veteran's courts and other specialized dockets.
- 8. Reentry Evaluation Possible topics include: 1) An <u>outcome evaluation</u> of a well-established reentry program in Ohio; 2) An evaluation of treatment and programming for underrepresented populations.

EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG) PROPOSAL NARRATIVE

Problem Statement

Applicants should clearly describe the crime or justice problem that needs addressed and its impact on the community. Grant reviewers evaluate applications on how effectively they:

- clearly describe the nature and scope of the problem. The development of the nature and scope of the problem should be data driven. The application will need to provide relevant national, state, and local data/statistics, as well as agency statistics, to document the existence of the problem. Applicants can find relevant state and local data online at the Ohio Data Dashboard maintained by OCJS.
- discuss the short and long term consequences for the community if the identified problem is not addressed. More specifically, the applicant should discuss how the problem will impact the community if the proposed project is not funded.
- clearly identify the Target Population to be served through the grant program. The applicant is expected to clearly describe the identified Target Population, and explain how it is related to the problem that needs addressed. Applicants must provide relevant demographic information that described the Target Population, such as race, ethnicity, age, socioeconomic status, and geography.
- identify other resources in the community that are currently available to address the problem and/or explains why existing resources are not sufficient to address the problem. If no resources exist, applicant should discuss the gaps in services and explain how the proposed project will help alleviate those gaps.

Project Description

Applicants should describe a plan of action that the proposed project will implement in order to address the identified problem discussed in the *Problem Statement*. Grant reviewers will evaluate applications on how well they:

- clearly describe the proposed activities and approach (i.e., model or practice) to be taken given the nature of the problem to be addressed. The approach should seem logical given the characteristics and needs of the identified *Target Population*.
- document <u>evidence</u> that the model or practice chosen is appropriate for the outcomes the program wants to achieve with the *Target Population* and clearly justifies why the particular program model was selected for implementation. Applicants should provide a detailed discussion on their plan to <u>implement</u> a model that is <u>evidence-based</u> or incorporates evidencebased practices of their field.
- clearly demonstrate how they will achieve <u>fidelity</u> to the evidence-based model being implemented. Projects that implement evidence-based practices with fidelity ensure that their core services, components, and procedures are consistent with the evidence-based model they utilize. Applicants must provide adequate discussion of the resources that are required to implement their project, and the resources should be reasonable given the scope and detail of their identified approach.

• explain the steps that will be taken to ensure long term program <u>sustainability</u> (i.e. the ability for the program to maintain its services over time). The applicant must demonstrate a commitment to the program by describing a plan for maintaining programmatic *Activities* after initial funding support from OCJS has ended.

Project Objectives

<u>Project Objectives</u> measure changes that result from implementing the proposed project with the <u>Target Population</u> during the grant year. Applicants should describe these anticipated changes (or outcomes). Achieved <u>Project Objectives</u> should reflect measureable changes for the <u>Target Population</u> due to the services offered by the program during the grant year. There are two types of <u>Project Objectives</u>:

- 1) <u>Process</u> **objectives** describe the "processes" (*Activities*) that a program will implement during the grant year.
- 2) Outcome objectives describe the measured changes that will result from implementing the proposed project during the grant year.

Applicants must provide at least two objectives: one process objective and one outcome objective. Each objective should include a <u>performance indicator</u> that identifies how change will be measured and with what instruments and/or tools. If available, <u>baseline data</u> should be listed for each performance indicator. Finally, applicants should describe the <u>data collection methods</u> they will use.

Applicants should use the Standardized Objectives listed here to help them select at least two objectives that correspond to the applicant's program area. (NOTE: Due to the specialized nature of the E01 Program Area there are no standardized objectives, so please develop two objectives pertinent to the proposed initiative.)

Grant reviewers evaluate applications on how effectively they:

- clearly identify Project Objectives
- clearly identify performance indicators
- clearly identify any baseline data that exists
- clearly describe how performance data will be collected

Timeline and Activities

Applicants should describe how the programmatic and grant administrative activities as well as the related outcomes and objectives will be reasonably achieved in the given project period. Grant reviewers evaluate applications based on how effectively they:

present a comprehensive, thorough *Timeline* that is well-defined and comprehensively specifies what will be done, who (individuals and organizations) will do it, and when it will be accomplished. Include activities such as anticipated *Collaboration Board* meetings, OCJS grant reporting deadlines and any other activities specific to the project. The *Timeline* should be reasonable given the nature of the problem, the *Target Population*, and the approach/response discussed in earlier sections of the application.

• if applicable, include any other deliverables that will be created and/or used throughout the project.

Organization Capacity

Applicants should provide a comprehensive discussion of the history and accomplishments of the organization and staff responsible for implementing the project to illustrate their capacity to implement the project. Identify any key staff that will be involved in the project, including the project director and other individuals who will be responsible for administering the grant and implementing the program. Grant reviewers will evaluate applications in terms of how effectively they:

- clearly identify the mission of the agency that will serve as the subrecipient and/or implementing agency. The application should clearly demonstrate the capacity of the subrecipient and implementing agency to administer grants of similar size and scope as the project submitted for funding. The applicant should demonstrate that they have adequate resources (i.e. personnel/staff, infrastructure to support additional program, computers, software, etc.) to implement the project as proposed.
- clearly identify the key staff, including any volunteers that will be participating in the proposed project, including their qualifications, experience, and education.
- discuss how successful completion of the project is realistic given the key staff implementing the project. Project applications that have position vacancies should clearly describe a reasonable approach and criteria to hire experienced and qualified staff.

Applicants should also describe organizational, staff capacity and developmental efforts surrounding the issues of **cultural competency**. Grant reviewers will evaluate applications in terms of how effectively they:

- describe how issues of cultural competency, outreach, and services have been translated into planning for the particular project or program reflecting the racial make-up of the board, staff, volunteers, and clients.
- explain the staff recruitment process and describes staff retention techniques.
- describe outreach and programming offered.

Collaboration Boards

Collaboration Boards are essential to the funding process. The leadership, oversight and direction they provide help projects achieve their goals and objectives through a shared community vision. Collaboration Boards should be comprised of agency representatives as well as relevant stakeholders from the community, including but not limited to representatives from: child and family services, community organizations, schools, hospitals, mental health and/or substance abuse agencies, local law enforcement, court systems, including victim advocates, probation officers, the prosecutor's office, etc. *The Collaboration Board is not an agency's Board of Trustees or Advisory Board.* The Collaboration Board must conduct meetings at least quarterly, prepare meeting agendas, and keep minutes of discussion items. Applicants should describe the collaborative effort between the applicant and other organizations.

Grant reviewers will evaluate the application in terms of how effectively they:

- identify the organizations that will participate in the Collaboration Board that will be responsible for overseeing the project. Describe their roles and demonstrate their commitment to the project. The applicant may use an existing community board or group to provide oversight to the project and act in the capacity of the Collaboration Board. Signed commitment letters will be required from all representatives on the Collaboration Board
- describe the extent and nature of the collaborative effort and how the role and function of each organization will support the overall goal of the project. Applicants should clearly link partner agencies with their roles and functions within the collaborative group.
- provide details describing the management of the collaborative group. The applicant should document when quarterly meetings will be held, how members will be notified of upcoming meetings, and the process for distributing and maintaining records of minutes of meetings. If the applicant uses an existing community board or group to serve as the Collaboration Board, describe how the group will provide specific oversight for this project.
- describe how the collaborative group will work together to achieve project goals and objectives.

Applications must include commitment letters from all collaboration board members. Letters must be submitted on the collaboration board member's letterhead and detail each agency's role and commitment as a partner within the proposed project. All applicants are required to upload collaboration board letters into the OCJS Grants Management System in the "Collaboration Board" section of the online application. Applications without collaboration letters are incomplete and considered ineligible for funding.

Budget

Describe any costs associated with implementing the program. Grant reviewers will evaluate the budget in terms of how effectively it:

- presents a clear and detailed budget with a narrative that explains and justifies the budget information.
- justifies the costs of the proposed program and that the costs are considered reasonable and cost-effective in view of the types and range of *Activities* to be conducted, the number of participants to be served, and the expected results and benefits.
- clearly states how the match funds will be used and the source of match funds.

Applicants will find unallowable costs for the JAG program and other grant programs here.

Multi-Jurisdictional Law Enforcement Task Force Guidelines for 2018 Justice Assistance Grant Application

Please read these guidelines prior to completing the grant application. If you have any questions, contact Linda Mielcarek at 614.644.7733 (lamielcarek@dps.ohio.gov).

OCJS categorizes multi-jurisdictional law enforcement task force applications based upon the following funding maximums. There will be four categories in all, each with a defined maximum level of funding. Funding maximums do not guarantee funding or funding at that level. Funding may also reflect the overall JAG funding level.

- Category 1: Population served greater than 500,000; funding maximum: \$150,000.
- Category 2: Population served 250,000-499,999 and counties served five or less; funding maximum: \$105,000.
- Category 3: Population served 150,000-249,999 and counties served four or less; funding maximum: \$75,000.
- Category 4: Population served less than 150,000 and counties served two or less; funding maximum: \$60,000.
 - ✓ **Population Served Estimate.** Each task force project must include in their application's *Problem Statement* a "Population Served Estimate" based upon the 2010 census data found on the Ohio Department of Development's Office of Strategic Research website.
 - ✓ Counties Served. Each task force must also indicate a numerical "Counties Served" designation in their application's Problem Statement. The "Counties Served" number includes all counties being served by the task force with the participation of that county's sheriff on the Collaboration Board. When a task force exclusively serves a municipality without the participation of the sheriff of the jurisdiction, the population estimate shall include only the population for that municipality. When two task forces have overlapping, or concurrent jurisdictions, the two task forces will split the population estimate for that jurisdiction equally.

Note: If a task force does not match into a specific category based on population served and counties served then apply based on the higher funded category. For example, if population served is 125,000 and counties served is four then the task force can apply based on Category 3 because counties served is four or less, not two or less.